

ANNEX I

DESCRIPTION OF THE ACTION

Project ref.: HOME-AMIF-AG-EMAS-TF2-ES-0023

Title: **Strengthening Spain's action along its coastlines within the scope of the Humanitarian Assistance Programme 2023/2024**

1. PROJECT SUMMARY

Project summary

The project consists in creating large facilities to meet the urgent needs of the migratory flows to Spanish territory. Due to the eligibility rules of EMAS, the costs included in the project are limited to the services provided by the NGOs in reception facilities, from the beginning of the emergency, or at a later stage, and with constant unit prices. Currently there are more than 5.100 emergency places in 14 locations in mainland Spain. The creation of these places are vital to keep the occupation rate of the centres in Canary Islands within acceptable thresholds. In order to prevent a full occupation of the aforementioned centres, a high number of places have been created in the Spanish mainland where migrants are transferred from the Canary Islands. This flow of people helps to relieve the pressure on the Canary Islands centres. As a consequence, even if the migratory flows destination is the Canary Islands, the main share of costs of this project is in Spanish mainland.

The services provided include safety, counsel and information, translation, transport, basic healthcare, accommodation, food supply and maintenance. The purpose of the project is to fulfil the basic needs of the migrants when they arrive to Spain to fulfil Spanish and European legislation about reception duties, avoid health and security issues and relieve the pressure on the Humanitarian and International Protection Systems. the activities financed under this project are being implemented by the Ministry of Inclusion, Social Security and Migrations, whereas the BMVI EMAS is implemented by the Ministry of Interior. Even if both activities are complementary, their goals and scope clearly differ so there is no risk of double funding.

2. SPECIFIC AND URGENT NEEDS AND PROPOSED ACTIVITIES TO ADDRESS THEM

2.1 Specific and urgent needs identified

Specific and urgent needs

- ☒ 1. Accommodation services (e.g. beds and related consumables, temporary shelters/pre-fabricated modules/tents, utilities and maintenance of existing reception facilities, etc.)
- ☒ 2. Food and catering services
- ☒ 3. WASH services (water, sanitation and hygiene)
- ☐ 4. Cash assistance
- ☒ 5. Dedicated and targeted health care services including psychological support
- ☒ 6. Translation/interpretation/cultural mediation services
- ☐ 7. Reception and asylum support services
- ☐ 8. Staff (refer to the guide for applicants)
- ☐ 9. Children (dedicated needs)
- ☐ 10. Equipment (i.e. IT equipment and/or software and others)
- ☐ 11. Non-food items
- ☒ 12. Transport services for target population (rental costs of vehicles, fuel costs)
- ☐ 13. Other (specify)



The emergency declaration of October 14, 2023 defined a list of essential actions to address the emergency situation. In the explanatory report accompanying the declaration, a simplified reference price was considered based on the provision of services for migrants arriving at the coasts, namely safety, counsel and information, translation, transport, basic healthcare, accommodation, food supply and maintenance. For the sake of clarity, transport only includes transfers among the Canary Islands, and the transfer from the arrival airport in Spanish mainland to the humanitarian assistance centre.

This indicative price was based on the historical unit costs of previous actions with the collaborating entities. This reference price did not establish a threshold for payment to the entities. Emergency situations are very specific and difficult to program, so the DG of Humanitarian Attention and Protection System already foresaw that prices could be higher than expected. In order to establish a real framework for collaboration with the entities, an award agreement was signed with each entity for a specific period and number of people assisted based on a budget agreed between the parties and supported on simplified costs. The agreed simplified cost depends on several factors (period of the year, geographical location, type of accommodation, number and type of services included in the agreement, etc.).

The activities and their corresponding costs to be declared in the EMAS correspond to the contracting of services described below and to the staff in charge of the coordination and monitoring of the emergency.

Activities							
Activity number	Specific and urgent need number	Description (what, how, where, by which applicant)	Input (for ex. Number of items purchased)	Output indicator (for ex. Number of people supported)	Staff effort (person-month)	VAT included in the estimated costs YES / NO	Will the activity be sub-contracted YES / NO
1	1,2,3,5,6,12	Services and supplies related to the provision of safety, basic needs of food, accommodation, maintenance health, safety and security, accompaniment, and information; translation and interpretation services; transportation; medical care services and services for the provision of the spaces necessary to guarantee adequate lodging and care for the people who stay in them.			N/A	NO	YES
1.1		<u>CRE (Cruz Roja Española) in CAED (Centro de Acogida de Emergencia y Derivación) Mérida (Extremadura) (16.10.23-31.03.24):</u> services and supplies related to the provision	840	9 280	N/A	NO	YES



		of safety, basic needs of health, accompaniment, and information; translation and interpretation services; transportation; medical care services to ensure adequate care for the people who stay in them.					
1.2		<u>ACCEM (entity) in CAED Mérida (25.01.24-31.03.24):</u> services and supplies related to the provision of safety, basic needs of health, accompaniment, and information; translation and interpretation services; transportation; medical care services to ensure adequate care for the people who stay in them.	840	840	N/A	NO	YES
1.3		<u>CRE in Arteaga (Madrid) (06.11.23-31.03.24):</u> services and supplies related to the provision of safety, basic needs of health, accompaniment, and information; translation and interpretation services; transportation; medical care services to ensure adequate care for the people who stay in them.	1 300	5 572	N/A	NO	YES
1.4		<u>ACCEM in CAED Alcalá de Henares (Madrid) (13.11.23-31.03.24):</u> services and supplies related to the provision of basic needs of health, accompaniment, and information; translation and interpretation services; transportation; medical care services to ensure adequate care for the people who stay in them.	1 260	5 040	N/A	NO	YES
1.5		<u>ACCEM in CAE (Centro de Acogida de Emergencia) Naval Hospital Cartagena (Murcia) (15.11.23-31.03.24) :</u> services and supplies related to the provision of basic needs of health, accompaniment, and information; translation and interpretation services; transportation; medical care services to ensure adequate care for the people who stay in them.	600	2 400	N/A	NO	YES

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1.6		<u>ACCEM in CREADE (Centros de Recepción, Atención y Derivación) Pozuelo (Madrid) (16.10.23-31.03.24):</u> services and supplies related to the provision of safety, basic needs of health, food, maintenance, accompaniment, and information; translation and interpretation services; transportation; medical care services to ensure adequate care for the people who stay in them.	156	718	N/A	NO	YES
1.7		<u>ACCEM in Centre Zaragoza (29.10.23-31.03.24):</u> services and supplies related to the provision of accommodation, basic needs of health, food, maintenance, accompaniment, and information; translation and interpretation services; transportation; medical care services to ensure adequate care for the people who stay in them.	85	542	N/A	NO	YES
1.8		<u>ACCEM in Centre Cartagena (19.10.23-31.03.24):</u> services and supplies related to the provision of safety, accommodation, basic needs of health, food, maintenance, accompaniment, and information; translation and interpretation services; transportation; medical care services to ensure adequate care for the people who stay in them.	100	470	N/A	NO	YES
1.9		<u>CEAR (entity) in Colegio Unamuno – (Málaga) (30.10.23-31.03.24):</u> services and supplies related to the provision of safety, accommodation, food, maintenance, accompaniment, and information; translation and interpretation services; transportation; to ensure adequate care for the people who stay in them.	200	1 019	N/A	NO	YES
1.10		<u>CEAR in Campano (Cádiz) (3.11.23-31.03.24):</u> services and supplies related to the provision of, maintenance, accompaniment, and	300	300	N/A	NO	YES

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		information; translation and interpretation services; transportation to ensure adequate care for the people who stay in them.					
1.11		<u>CEAR in Centre Tarragona (14.11.23-31.03.24)</u> ; services and supplies related to the provision of safety, accommodation, food, maintenance, accompaniment, and information; translation and interpretation services; transportation; to ensure adequate care for the people who stay in them.	80	1 450	N/A	NO	YES
1.12		<u>1.12 ACCEM in Centres Tenerife, Canarias (01.01.24- 31.03.24)</u> ; services and supplies related to the provision of accommodation, basic needs of health, food, maintenance, accompaniment, and information; translation and interpretation services; transportation; medical care services to ensure adequate care for the people who stay in them.	2 367	2 367	N/A	NO	YES
1.13		<u>CEAR in Centre Barcelona (07.11.23-31.03.24)</u> ; services and supplies related to the provision of safety, accommodation, food, maintenance, accompaniment, and information; translation and interpretation services; transportation; to ensure adequate care for the people who stay in them.	50	50	N/A	NO	YES
1.14		<u>MPDL (entity) in Sotrondio (Asturias) (20.10.23-31.03.24)</u> ; services and supplies related to the provision of basic needs of health, food, accompaniment, and information; translation and interpretation services; transportation; to ensure adequate care for the people who stay in them.	90	490	N/A	NO	YES



Equipment and consumables – list of equipment and its link to the described activities (columns C.2 and C.3 in forecast budget – Annex 2)					
Equipment number (E) / Consumable number (C)	Activity reference (A1, A2, ..)	Description (including number of items and price per item)	Estimated Costs (EUR)	Depreciation or Full-costs (indicate the option chosen for equipment only)	VAT included in the estimated costs YES / NO
E1 / C1		N/A			

2.2 Financial support to third parties, if applicable (column D.1 in forecast budget Annex 2)

n/a



3. PROJECT MANAGEMENT

3.1 Project management and coordination

The Directorate General of Humanitarian Assistance and International Protection Assistance System coordinates all the activities performed within this project. There are currently more than 5.100 emergency places operating in Spain in 14 facilities. The coordination of the action is highly complicated since Tragsa (a public company) performs some services, while others (safety, counsel and information, translation, transport, basic healthcare, accommodation, food supply and maintenance) are performed by NGOs, so there are many actors on the ground. Furthermore, coordination is hindered by the distance of the locations, the need to transfer migrants to mainland Spain and the sheer volume of arrivals. Therefore, the main effort of management is borne by the Ministry in Madrid, while there is a permanent team in the Canary Islands and representatives in the big centres in mainland Spain (Mérida, Alcalá and Arteaga) and frequent supervision travels to every location.

3.2 Project monitoring

Coordination meetings with NGOs take place on a daily basis. The Ministry representatives in each centre monitor and control the situation on the ground and there are frequent on the ground controls to supervise the execution of services by NGOs. Internal meetings take place every two days to fix standards, solve common problems and deliver the same message to the NGOs in the different centres.

3.3 Coordination mechanism with Authorities and other actors

The Canary Islands Team has a permanent communication with the Government Delegation in the Autonomous Community of the Canary Islands which coordinates the action of the central government, cooperates with the autonomous community government and protects rights and freedoms through the action of police forces. Coordination with NGOs are conducted through the Ministry in Madrid and bilaterally in every centre. Finally, coordination with local authorities take place in each centre.

3.4 Potential risks and measures to mitigate them

A possible risk of this action would be the double funding of expenses under AMIF and the BMVI. However, coordination with the Ministry of the Interior take place bilaterally to avoid this outcome. Another possible risk would be that NGOs do not meet the requirements of the services awarded, but it is prevented by a constant coordination and supervision of its activity.

3.5 Follow-up measures

Shall the emergency situation continue, there are other funding opportunities available under the Spanish legislation. An extraordinary planning can be approved to reinforce the reception capacity of the humanitarian assistance program in order to increase first-reception places and reduce the pressure on the system. Finally, a subsidy can be directly awarded to NGOs if the previous measures do not produce the expected outcomes.

